

# DECLINE OF ENROLMENT IN QUEBEC'S ENGLISH-LANGUAGE SCHOOL SECTOR

Quebec English-Speaking Communities Research Network (QUESCREN)

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The Charter of the French language (1977),<sup>1</sup> also known as Bill 101, has had a strong and lasting impact on the English-language public school sector.<sup>2</sup> Under this law, kindergarten to secondary school students whose Canadian parents or siblings were educated in Canada in English are entitled to English-language public education. Aside from a few exceptions, all other students must attend French-language schools. These educational clauses limit access to English-language schools<sup>3</sup> by routing the children of newly arrived immigrants to French-language public schools,<sup>4</sup> as well as restricting the access of Francophone Quebecers with no family history of attending English-language schools.

**Since the early 1970s, the decline of the English-language school population has been over twice as pronounced as that of the French sector.**

The number of students enrolled in the English-language public and private sectors declined by 61.3% from 256,251 in the 1971-1972 school year to 99,042 in 2019-2020. Over the same time span, the enrolment rates in the French language public and private sectors in Quebec also experienced a decline: down 28.8% from 1,378,788 in 1971-1972 to 981,905 in 2019-2020 (Institut de la statistique du Québec [ISQ], 2020; MELS, 2014).

## Percent Decline for Public and Private Schools in Quebec, 1971-1972 to 2019-2020

English-language sector

**-61.3%**

French-language sector

**-28.8%**

Source: ISQ, 2020; MELS, 2014

<sup>1</sup> The Charter has been revised over the years. In the bibliography to this Brief, the version updated to October 31, 2020, is listed.

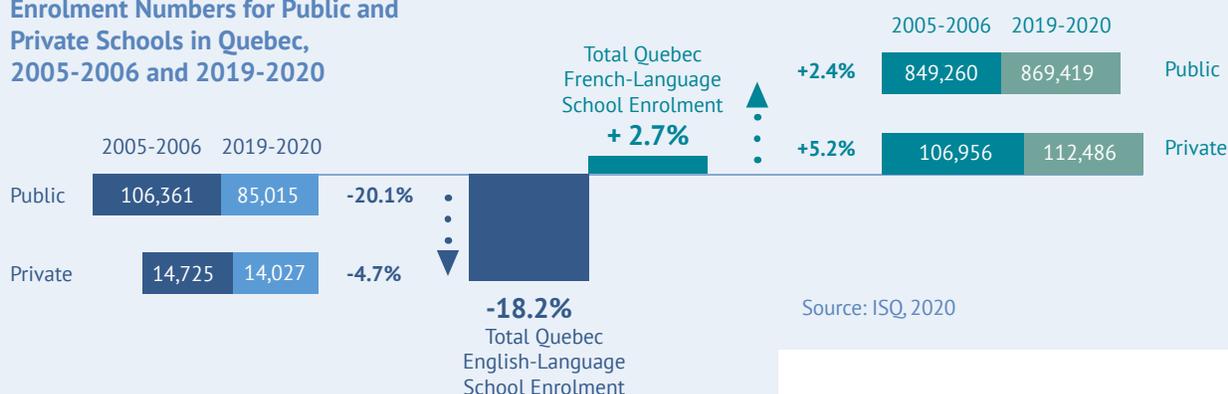
<sup>2</sup> English-language schools in Quebec are legally recognized as official language minority (OLM) schools under section 23 of the *Canadian Charter of Rights and Freedoms*, with a mandate to protect and promote the vitality of Quebec's English-speaking minority. In this and other briefs in this series, the terms "English-language schools" and "OLM schools" will be used interchangeably.

<sup>3</sup> Alternatively, parents can send their children to independent (private) schools, some of which are partially subsidized by the government (Ministère de l'Éducation [MEQ], 2021).

<sup>4</sup> In 1971, 85.4% of Allophone students in the Quebec public education system attended English-language schools. By 2012, the proportion had decreased to 12.5% (Ministère de l'Éducation, du Loisir et du Sport [MELS], 2014).

The decline in enrolment in Quebec's English-language schools, particularly in the public school sector, is not limited to the decades immediately following Bill 101, but has continued right up to recent years. This must be understood within the context of a country-wide decline in the school-aged population since 2000 (MacLeod & Hasan, 2017).<sup>5</sup> Between 2005-2006 and 2019-2020, Quebec's English-language public sector saw a 20.1% decrease in its registration numbers. English-language private schools saw a smaller decline of 4.7% for these same years. Conversely, Quebec's French sector saw an initial decline followed by an increase; this translates to a 2.4% increase in the public school population and a 5.2% increase in the private school population for the 2005-2006 to 2019-2020 period (ISQ, 2020).

### Enrolment Numbers for Public and Private Schools in Quebec, 2005-2006 and 2019-2020



In comparison, French official minority schools in the other provinces experienced a rapid increase in enrolment between 2000 and 2015.<sup>6</sup>

Beyond the educational clauses of Quebec's Charter, other factors have contributed to the declining numbers in student enrolment. These include the outmigration of Anglophone<sup>7</sup> families and youth and the growing trend towards Anglophone cross-over to French-language schools. The latter factor reflects a desire to provide children with strong bilingual skills and better cultural integration into Quebec's Francophone culture, but is also a consequence of large English-language school catchment areas. These result in long commutes for children to access the closest English-language school when a French-language school is nearby, leading parents to choose to send their children to the closer school (Advisory Board on English Education [ABEE], 2018; Lamarre, 2012). Ultimately, declining enrolment contributes to diminishing educational services and resources across the English-language school sector, impacting in particular what small schools can provide.

<sup>5</sup> With the exception of Alberta, every province reported a significant decline in total enrolment between 2000 and 2015 (MacLeod & Hasan, 2017).

<sup>6</sup> The country-wide decline in public school enrolment between 2000 and 2015 is especially pronounced in English-language schools. For instance, while in Ontario the English public school enrolment rates dropped by 7.4%, French public school enrolment in Ontario increased by 44.3% (MacLeod & Hasan, 2017).

<sup>7</sup> Until recently, the provincial government defined "Anglophone" as someone for whom English is their first language learned and still understood. The statistics here reflect this definition of the English-speaking community. It excludes "Allophones" who speak English.

At the post-secondary level, in contrast, enrolment levels in English-language CEGEPs and universities are growing. Enrolment in English-language universities increased 20.6% from 65,657 in 2007-2008 to 79,186 in 2019-2020<sup>8</sup> (ISQ, 2021). This high post-secondary enrolment can be partially attributed to the presence of Francophone and Allophone students who had gone to French-language schools earlier in their education and, at the university level, a significant number of international and out-of-province students (Lamarre, 2012). In 2019, nearly 43% of international students in Quebec were enrolled in an English-language university in Quebec (Bureau de la coopération interuniversitaire [BCI], 2019).

Whereas Francophones are increasingly drawn to English-language higher education, the opposite is true for Allophones and, to a lesser extent, for Anglophones. In 1981, 2.9% of French mother tongue students chose to attend English-language CEGEPs. By 2010, this proportion had increased to 5.8% (MELS, 2014). A different trend can be seen among Allophone students having completed their secondary education in Quebec: they are increasingly choosing to stay in the French education sector. The same trend is visible at the university level: the percentage of Allophone students educated in Quebec schools and choosing to attend French universities increased from 52.2% in 2002 to 70.3% in 2014 (Olivier, 2017a). The proportion of Allophone secondary school graduates choosing to attend English CEGEPs drastically dropped from 80.5% in 1981 to 47% in 2010 (MELS, 2014). A small drop in Anglophone students enrolled in English universities can be observed (from 93.2% in 1981 to 92% in 2010), as the trend for them to attend French universities continues to grow (from 5.9% in 2002 to 9.5% in 2014, Olivier, 2017a). Enrolment of Anglophone students in colleges across the province as a proportion of total college enrolment decreased from 10.9% in 1985 to 8.2% in 2015 (Olivier, 2017b).

<sup>8</sup> Enrolment in French-language universities also increased by 16.4%, going from 197,453 to 229,842 during the same period (ISQ, 2021).

**When it comes to the decline of Quebec's English-language education sector, the main challenge is clearly enrolment in elementary and secondary public schools.**

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To consult any of these references online, see a complete hyperlinked list of documents here:

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### Education Research Briefs

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